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State of Minnesota

HOUSE OF REPRESENTATIVES

NINETY-FIRST SESSION

H. F. No. 968

02/11/2019 Authored by Nelson, O'Driscoll, Freiberg, Nash, Dehn and others
The bill was read for the first time and referred to the Committee on Government Operations

1.1 A bill for an act
1.2 relating to counties; authorizing the appointment of specified county offices;
1.3 amending Minnesota Statutes 2018, sections 375.08; 375A.10, subdivision 5;
1.4 375A.12, subdivision 2; 382.01; 382.02; proposing coding for new law in Minnesota
1.5 Statutes, chapter 375A.

1.6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.7 Section 1. Minnesota Statutes 2018, section 375.08, is amended to read:

1.8 375.08 BOARD TO FILL VACANCIES IN COUNTY OFFICES.

1.9 When a vacancy occurs in the office of an elected county auditor, county treasurer,
1.10 county recorder, sheriff, county attorney, county surveyor, or coroner, the county board
1.11 shall fill it by appointment. For that purpose it shall meet at the usual place of meeting, upon
1.12 one day's notice from the chair or clerk, which shall be served personally upon each member
1.13 in the same manner as a district court summons. The person appointed shall give the bond
1.14 and take the oath required by law, and serve the remainder of the term, and until a successor
1.15 qualifies. When a vacancy occurs in an office that has a chief deputy or first assistant, the
1.16 chief deputy or first assistant may perform all the duties and functions of the office until it
1.17 is filled by appointment by the county board.

1.18 Sec. 2. Minnesota Statutes 2018, section 375A.10, subdivision 5, is amended to read:

1.19 Subd. 5. Auditor-treasurer. In any county exercising the option provided in subdivision
1.20 2, clause (c), the office shall be known thereafter as the office of auditor-treasurer, if the
1.21 office is to remain elective. If the board chooses to make the office of auditor-treasurer
1.22 elective, and not require a referendum, it must act with the concurrence of 80 percent of its
1.23 members.

2.1 In the exercise of this option, the county board shall direct which of the offices of auditor
 2.2 or treasurer shall be terminated for the purpose of providing for the election to the single
 2.3 office of auditor-treasurer. The duties, functions and responsibilities which have been
 2.4 heretofore and which shall hereafter be required by statute to be performed by the county
 2.5 auditor and the county treasurer shall be vested in and performed by the auditor-treasurer
 2.6 without diminishing, prohibiting or avoiding those specific duties required by statute to be
 2.7 performed by the county auditor and the county treasurer.

2.8 Nothing in this subdivision shall preclude the county from exercising the option to make
 2.9 the combined office of auditor-treasurer appointive as if it had been specifically enumerated
 2.10 in subdivision 2. If the combined office is to be appointive, a referendum under section
 2.11 375A.12 shall be necessary, except as provided by section 375A.1205.

2.12 If the combined office is to be elective, a referendum under section 375A.12 shall be
 2.13 necessary if:

2.14 (a) the county board requires a referendum; or

2.15 (b) a referendum is required by a petition of a number of voters equal to ten percent of
 2.16 those voting in the county at the last general election that is received by the county auditor
 2.17 within 30 days after the second publication of the board resolution that orders the
 2.18 combination.

2.19 The persons last elected to the positions of auditor and treasurer before adoption of the
 2.20 resolution shall serve in those offices and perform the duties of those offices until the
 2.21 completion of the terms to which they were elected.

2.22 Sec. 3. Minnesota Statutes 2018, section 375A.12, subdivision 2, is amended to read:

2.23 Subd. 2. **Form of government options.** Except as provided in section 375A.1205 or by
 2.24 special law, the options provided in sections 375A.01 to 375A.10 shall be adopted in any
 2.25 county only after an affirmative vote of the voters in the county on the question of the
 2.26 adoption of the option. Except as provided in section 375A.01, only one such plan may be
 2.27 submitted at any one election.

2.28 Sec. 4. **[375A.1205] APPOINTING COUNTY OFFICERS.**

2.29 Subdivision 1. Authority to appoint certain officers. A county board may appoint the
 2.30 county auditor, county treasurer, or county recorder under section 375A.10, subdivision 2,
 2.31 or the auditor-treasurer under section 375A.10, subdivision 5, by following the process
 2.32 outlined in this section. Notwithstanding section 375A.12, a referendum is not required if

3.1 the appointment is made pursuant to this section. A county board shall only use the authority
 3.2 to appoint under the following circumstances:

3.3 (1) there is a vacancy in the office due to resignation or death; or

3.4 (2) there is a signed contract with the county board and the incumbent auditor, treasurer,
 3.5 auditor-treasurer, or recorder that provides that the incumbent officer will be appointed to
 3.6 the position and retain tenure, pay, and benefits equal to or greater than length of service.

3.7 Subd. 2. **Responsibility of county officer.** At least 104 days before the filing date for
 3.8 office under section 204B.09, an elected county officer must notify the county board in
 3.9 writing whether the officer will be filing for another term. If the officer indicates in writing
 3.10 that the officer will not file for the office and the county board has passed a resolution under
 3.11 subdivision 6, affidavits of candidacy will not be accepted for that office, and the office
 3.12 will not be placed on the ballot.

3.13 Subd. 3. **Board controls; may change as long as duties done.** Upon adoption of a
 3.14 resolution by the county board of commissioners and subject to subdivisions 5 and 6, the
 3.15 duties of an elected official required by statute whose office is made appointive as authorized
 3.16 by this section must be discharged by the county board of commissioners acting through a
 3.17 department head appointed by the board for that purpose. Reorganization, reallocation,
 3.18 delegation, or other administrative change or transfer does not diminish, prohibit, or avoid
 3.19 the discharge of duties required by statute.

3.20 Subd. 4. **Discharge or demotion.** (a) A county auditor, county treasurer, county
 3.21 auditor-treasurer, or county recorder who was elected at the most recent election for that
 3.22 office prior to a county board resolution to make the office appointed, and is appointed by
 3.23 the county board to the office, may not be involuntarily demoted or discharged except for
 3.24 incompetency or misconduct.

3.25 (b) Prior to demoting or discharging an office holder under this subdivision, the board
 3.26 must notify the office holder in writing and state its grounds for the proposed demotion or
 3.27 discharge in reasonable detail. Within ten days after receipt of this notification, the office
 3.28 holder may make a written request for a hearing before an arbitrator and the request must
 3.29 be granted before final action is taken. Failure to request a hearing before an arbitrator
 3.30 during this period is considered acquiescence to the board's action. The board may suspend
 3.31 an office holder with pay pending the conclusion of the hearing and determination of the
 3.32 issues raised in the hearing after charges have been filed which constitute grounds for
 3.33 demotion or discharge. If an office holder has been charged with a felony and the underlying
 3.34 conduct that is the subject of the felony charge is a ground for a proposed discharge, the

4.1 suspension pending the conclusion of the hearing and determination of the issues may be
4.2 without pay. If a hearing under this subdivision is held, the board must reimburse the office
4.3 holder for any salary or compensation withheld if the final decision of the arbitrator does
4.4 not result in a penalty or discharge of the office holder.

4.5 (c) If the office holder and the board are unable to mutually agree on an arbitrator, the
4.6 board must request from the Bureau of Mediation Services a list of seven persons qualified
4.7 to serve as an arbitrator. If the office holder and the board are unable to mutually agree on
4.8 an arbitrator from the list provided, the parties shall alternately strike names from the list
4.9 until the name of one arbitrator remains. The person remaining after the striking procedure
4.10 must be the arbitrator. If the parties are unable to agree on who shall strike the first name,
4.11 the question must be decided by a flip of a coin. The office holder and the board must share
4.12 equally the costs and fees of the arbitrator except as set forth in paragraph (g).

4.13 (d) The arbitrator shall determine, by a preponderance of the evidence, whether the
4.14 grounds for discharge or demotion exist to support the proposed discharge or demotion. A
4.15 lesser penalty than demotion or discharge may be imposed by the arbitrator only to the
4.16 extent that either party proposes such lesser penalty in the proceeding. In making the
4.17 determination, the arbitration proceeding is governed by sections 572B.15 to 572B.28.

4.18 (e) An arbitration hearing conducted under this subdivision is a meeting for preliminary
4.19 consideration of allegations or charges within the meaning of section 13D.05, subdivision
4.20 3, paragraph (a), and must be closed, unless the office holder requests it to be open.

4.21 (f) The arbitrator's award is final and binding on the parties, subject to sections 572B.18
4.22 to 572B.28.

4.23 (g) In the event the arbitrator rules not to demote or discharge the office holder, the
4.24 board shall pay all of the costs and fees of the arbitrator and the attorney fees of the office
4.25 holder.

4.26 Subd. 5. **Incumbents to complete term.** The person elected at the last general election
4.27 to an office made appointive under this section must serve in that capacity and perform the
4.28 duties, functions, and responsibilities required by statute until the completion of the term
4.29 of office to which the person was elected, or until a vacancy occurs in the office, whichever
4.30 occurs earlier.

4.31 Subd. 6. **Publishing resolution; petition; referendum.** (a) Before the adoption of the
4.32 resolution to provide for the appointment of an office as described in subdivision 1, the
4.33 county board must publish a proposed resolution notifying the public of its intent to consider
4.34 the issue once each week, for two consecutive weeks, in the official publication of the

5.1 county. Following publication and prior to formally adopting the resolution, the county
5.2 board shall provide an opportunity at its next regular meeting for public comment relating
5.3 to the issue. After the public comment opportunity, at the same meeting or a subsequent
5.4 meeting, the county board of commissioners may adopt a resolution that provides for the
5.5 appointment of the office or offices as permitted in this section. The resolution must be
5.6 approved by at least 80 percent of the members of the county board. The resolution may
5.7 take effect 30 days after it is adopted, or at a later date stated in the resolution, unless a
5.8 petition is filed as provided in paragraph (b).

5.9 (b) Except when an office is made appointive under subdivision 1, clause (2), within 30
5.10 days after the county board adopts the resolution, a petition requesting a referendum may
5.11 be filed with the county auditor. The petition must be signed by at least ten percent of the
5.12 registered voters of the county. The petition must meet the requirements of the secretary of
5.13 state, as provided in section 204B.071, and any rules adopted to implement that section. If
5.14 the petition is sufficient, the county board resolution is rescinded.

5.15 Subd. 7. **Reverting to elected offices.** (a) The county board may adopt a resolution to
5.16 provide for the election of an office made an appointed position under this section, but not
5.17 until at least three years after the office was made an appointed position. The county board
5.18 must publish a proposed resolution notifying the public of its intent to consider the issue
5.19 once each week, for two consecutive weeks, in the official publication of the county.
5.20 Following publication and before formally adopting the resolution, the county board must
5.21 provide an opportunity at its next regular meeting for public comment relating to the issue.
5.22 After the public comment opportunity, at the same meeting or a subsequent meeting, the
5.23 county board of commissioners may adopt the resolution. The resolution must be approved
5.24 by at least 60 percent of the members of the county board and is effective August 1 following
5.25 adoption of the resolution.

5.26 (b) The question of whether an office made an appointed position under this section
5.27 must be made an elected office must be placed on the ballot at the next general election if
5.28 (1) the position has been an appointed position for at least three years; (2) a petition signed
5.29 by at least ten percent of the registered voters of the county is filed with the office of the
5.30 county auditor by August 1 of the year in which the general election is held; and (3) the
5.31 petition meets the requirements of the secretary of state, as provided in section 204B.071,
5.32 and any rules adopted to implement that section. If a majority of the voters of the county
5.33 voting on the question vote in favor of making the office an elected position, the election
5.34 for that office must be held at the next regular or special election.

6.1 Sec. 5. Minnesota Statutes 2018, section 382.01, is amended to read:

6.2 **382.01 OFFICERS ELECTED; TERMS.**

6.3 In every county in this state there shall be elected at the general election in 1918 a county
6.4 auditor, a county treasurer, sheriff, county recorder, county attorney, and coroner.

6.5 The terms of office of these officers shall be four years and shall begin on the first
6.6 Monday in January next succeeding their election. They shall hold office until their successors
6.7 are elected and qualified. Each of these offices shall must be filled by election every four
6.8 years thereafter, unless an office is consolidated with another county officer or made
6.9 appointive under chapter 375A or other general or special law.

6.10 Sec. 6. Minnesota Statutes 2018, section 382.02, is amended to read:

6.11 **382.02 VACANCIES, HOW FILLED.**

6.12 Any appointment made to fill a vacancy in any of the offices named in section 382.01
6.13 that has not been made appointive under chapter 375A or other general or special law shall
6.14 be for the balance of such entire term, and be made by the county board.